CITY OF SOUTH BELOIT SOUTH BELOIT, ILLINOIS

Annual Financial Report

As of and for the Year Ended December 31, 2018

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BENNING GROUP, LLC

CERTIFIED PUBLIC ACCOUNTANTS

Independent Auditor's Report

The Honorable Mayor and Members of the Board of Commissioners City of South Beloit, Illinois

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of South Beloit, Illinois (the City) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

50 W. Douglas Street, Suite 801 Freeport, Illinois 61032 (815) 235-3157 Fax (815) 235-3158 6815 Weaver Road, Suite 300 Rockford, Illinois 61114 (815) 316-2375 Fax (815) 316-2389 1809 10th Street Monroe, Wisconsin 53566 (608) 325-5035 Fax (608) 328-2843 We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Summary of Opinions

| Opinion Unit | Type of Opinion |
|--------------------------------------|-----------------|
| Governmental Activities | Qualified |
| Business-Type Activities | Unmodified |
| Discretely Presented Component Unit | Unmodified |
| General Fund | Unmodified |
| Revolving Loan Fund | Unmodified |
| Motor Fuel Tax Fund | Unmodified |
| Sewage Disposal Fund | Unmodified |
| Pension Trust Funds | Unmodified |
| Aggregate Remaining Fund Information | Unmodified |

Basis for Qualified Opinion on Governmental Activities

Management has not obtained an independent actuarial valuation required under the provisions of Governmental Accounting Standards Board No. 68, *Accounting and Financial Reporting for Pensions* for the South Beloit Police and Firefighters Pension Funds. Accounting principles generally accepted in the United States of America require that assets, liabilities, deferred outflows of resources, and deferred inflows of resources for defined benefit pension plans have an actuarial study to determine the effect on net position. The amount by which this departure would affect the assets, liabilities, deferred outflows of resources, deferred inflows of resources, and net position has not been determined

Qualified Opinion

In our opinion, except for the effects of the matter described in the *Basis for Qualified Opinion on Governmental Activities* paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of the City of South Beloit, Illinois, as of December 31, 2018, and the changes in the financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of South Beloit, Illinois, as of December 31, 2018, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of South Beloit, Illinois' basic financial statements. The supplementary information and other information is presented for purposes of additional analysis and is not a required part of the financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and is also not a required part of the financial statements.

The supplementary information and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information and schedule of expenditures of federal awards are fairly stated in all material respects in relation to the financial statements as a whole.

The schedule of tax data has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on this.

perning-Group, LC

Freeport, Illinois August 19, 2019

Management's Discussion and Analysis

December 31, 2018 (Unaudited)

As management of the City of South Beloit, Illinois (the City), we offer the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of South Beloit, Illinois for the year ended December 31, 2018.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of the governmental activities of the City of South Beloit exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$6,668,876.
- As of the close of the current year, the City of South Beloit's governmental assets reported combined ending fund balances of \$5,581,287, an increase of \$420,077.
- At the end of the current fiscal year, unrestricted, unassigned fund balance for the general fund was \$3,433,111 or 60% of the total general fund expenditures for the 2018 year.

Using This Financial Report

The financial section of this annual report consists of four parts – Independent Auditor's Reports, required supplementary information, which includes the MD&A (this section), the basic financial statements, and other supplementary information. The basic financial statements include two kinds of statements that present different views of the City: 1) government-wide financial statements and 2) fund financial statements.

Government-Wide Statements

The first two statements are government-wide financial statements that provide both shortterm and long-term information about the City's overall financial status, similar to a private sector business. In the government-wide financial statements, the City's activities are shown in two categories – governmental activities and business-type activities. The City's governmental activities are general government, public safety, public works, sanitation, and culture and recreation. These activities are largely financed with property taxes and state shared revenues. The City's business-type activities consist of sewage disposal. These activities are largely financed with user fees.

The statement of net position presents information on all of the City's assets and deferred net outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash

Management's Discussion and Analysis

flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (example: uncollected taxes).

To assess the overall health of the City you need to consider additional non-financial factors such as the condition of the City's buildings and facilities, economic conditions, population growth and new regulations.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of South Beloit, like other local governments, uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements. All of the funds of the City of South Beloit are governmental, proprietary, or fiduciary funds.

<u>Governmental funds</u>: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because of the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of South Beloit maintains nine (9) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in the fund balances for the general and revolving loan, both of which are considered to be major funds. Data from the other funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of South Beloit adopts an annual budget for its general fund as well as its other governmental funds. A budgetary comparison statement has been provided for the general fund and all other major funds to demonstrate compliance with this budget.

Management's Discussion and Analysis

<u>Proprietary fund</u>: The City of South Beloit maintains one type of proprietary fund, an enterprise fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of South Beloit uses an enterprise fund to account for its Sewer activities.

The proprietary fund provides the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Sewage Disposal Fund which is considered a major fund of the City of South Beloit.

<u>Fiduciary funds</u>: The City of South Beloit maintains pension trust funds, one for the police pension and one for the firefighters' pension.

<u>Notes to the basic financial statements</u>: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Financial Analysis of the City as a Whole

An analysis of the City's financial position begins with a review of The Statement of Net Position and the Statement of Activities. These two statements report the City's net position and changes therein. It should be noted that the financial position could also be affected by non-financial factors, including economic conditions, population growth and new regulations.

Management's Discussion and Analysis

A summary of the City's Statement of Net Position is presented in Table 1.

| 1 able 1 |
|----------------------------------|
| Statement of Net Position |
| As of December 31, 2018 and 2017 |

| | Government | al Activities | Business-ty | pe Activites | Total Go | vernment |
|--------------------------------|------------|---------------|-------------|--------------|------------|------------|
| | 12/31/2018 | 12/31/2017 | 12/31/2018 | 12/31/2017 | 12/31/2018 | 12/31/2017 |
| Current and other | | | | | | |
| assets \$ | 7,602,649 | 7,494,516 | 6,604,296 | 4,391,210 | 14,206,945 | 11,885,726 |
| Capital assets | 4,986,169 | 3,809,625 | 8,897,116 | 5,594,459 | 13,883,285 | 9,404,084 |
| Deferred outflows | | | | | | |
| of resources | 2,541,098 | 2,163,832 | 175,531 | 34,074 | 2,716,629 | 2,197,906 |
| Total assets and deferred | | | | | | |
| outflows of resources | 15,129,916 | 13,467,973 | 15,676,943 | 10,019,743 | 30,806,859 | 23,487,716 |
| Other liabilties | 644,290 | 432,572 | 1,854,795 | 58,310 | 2,499,085 | 490,882 |
| Net pension liability | 4,693,924 | 4,542,480 | 54,020 | — | 4,747,944 | 4,542,480 |
| Long-term liabilities | — | 161,000 | 3,243,647 | 462,786 | 3,243,647 | 623,786 |
| Deferred inflows | | | | | | |
| of resources | 3,122,826 | 3,151,351 | 146,031 | 138,596 | 3,268,857 | 3,289,947 |
| Total liabilities and deferred | | | | | | |
| inflows of resources | 8,461,040 | 8,287,403 | 5,298,493 | 659,692 | 13,759,533 | 8,947,095 |
| Net position: | | | | | | |
| Net investment in | | | | | | |
| capital assets | 4,986,169 | 3,809,625 | 5,653,469 | 5,131,673 | 10,639,638 | 8,941,298 |
| Restricted | 2,035,219 | 1,861,026 | _ | _ | 2,035,219 | 1,861,026 |
| Unrestricted | (352,512) | (490,081) | 4,724,981 | 4,228,378 | 4,372,469 | 3,738,297 |
| Total net position \$ | 6,668,876 | 5,180,570 | 10,378,450 | 9,360,051 | 17,047,326 | 14,540,621 |

The largest portion of the City's net position (75%) reflects its investment in capital assets (e.g., land, buildings and improvements, infrastructure, machinery and equipment, and vehicles), less any debt used to acquire those assets that is still outstanding. The city uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending.

An additional portion of the City's net position (30%) represents resources that are subject to external restrictions on how they may be used. The remainder (-5%), represents a deficit in the government's ongoing obligation to provide future services to citizens and creditors.

Management's Discussion and Analysis

Table 2Changes in Net PositionAs of December 31, 2018 and 2017

| | Government | tal Activities | Business-ty | pe Activites | Total Go | vernment |
|-----------------------------|-------------|----------------|-------------|--------------|-------------|-------------|
| | 12/31/2018 | 12/31/2017 | 12/31/2018 | 12/31/2017 | 12/31/2018 | 12/31/2017 |
| REVENUES | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$1,303,315 | \$1,169,934 | \$2,203,274 | \$1,846,393 | \$3,506,589 | \$3,016,327 |
| Grants and contributions: | | | | | | |
| Operating | 1,563,363 | 352,892 | _ | — | 1,563,363 | 352,892 |
| Capital contributions | — | _ | _ | 16,471 | — | 16,471 |
| General revenues: | | | | | | |
| Property taxes | 1,331,707 | 1,283,744 | _ | _ | 1,331,707 | 1,283,744 |
| Other taxes | 3,409,402 | 3,376,081 | _ | _ | 3,409,402 | 3,376,081 |
| Other | 296,358 | 244,179 | 71,371 | 32,717 | 367,729 | 276,896 |
| Total revenues | 7,904,145 | 6,426,830 | 2,274,645 | 1,895,581 | 10,178,790 | 8,322,411 |
| EXPENSES | | | | | | |
| General government | 1,835,050 | 1,860,545 | _ | _ | 1,835,050 | 1,860,545 |
| Public safety | 3,098,141 | 2,607,890 | _ | _ | 3,098,141 | 2,607,890 |
| Public works | 939,130 | 796,131 | _ | _ | 939,130 | 796,131 |
| Sanitation | 384,752 | 377,920 | _ | _ | 384,752 | 377,920 |
| Culture and recreation | 157,059 | 157,710 | _ | _ | 157,059 | 157,710 |
| Sanitary sewer | _ | _ | 1,256,246 | 1,093,383 | 1,256,246 | 1,093,383 |
| Interest and fiscal charges | 1,707 | 5,025 | _ | _ | 1,707 | 5,025 |
| Total expenses | 6,415,839 | 5,805,221 | 1,256,246 | 1,093,383 | 7,672,085 | 6,898,604 |
| Changes in net position | 1,488,306 | 621,609 | 1,018,399 | 802,198 | 2,506,705 | 1,423,807 |

The Statement of Net Position (Table 1) shows the comparative amounts of the various components of the net position for governmental activities, business-type activities and total amounts for the two years. The Changes in Net Position (Table 2) provides the specific nature or source of the changes in net position.

Overall, the City's financial position, as measured by the changes in the net position, increased \$2,506,705 in 2018. The governmental activities change in financial position was a increase of \$1,488,306 for the year ended 12/31/18. The business-type activities operations resulted in an increase of \$1,018,399.

Financial Analysis of the City's Funds

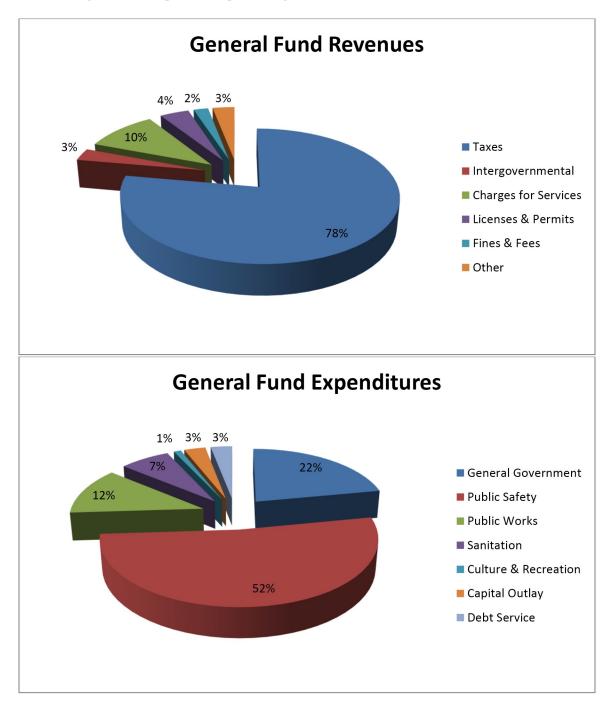
The City of South Beloit uses fund accounting to ensure and demonstrate compliance with finance related requirements.

<u>Governmental funds</u>: The focus of the City of South Beloit's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of South Beloit's financing requirements. In

Management's Discussion and Analysis

particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The General Fund is the chief operating fund of the City. Total fund balance of the General Fund is 3,489,406 as of 12/31/18.

The following two charts provide a percentage breakdown of the sources and uses of resources.



Management's Discussion and Analysis

As of the end of 2018, the City of South Beloit's governmental funds reported combined ending fund balance of \$5,581,287, an increase of \$420,077 from the prior year. The General Fund's fund balance of \$3,489,406 includes \$42,277 of funds committed for future contributions to the Nature at the Confluence project and \$14,018 of nonspendable (prepaid expense) funds leaving \$3,433,111 unassigned and available for spending at the government's discretion. Approximately 33% of the total amount, \$1,835,219, is restricted for community development, public safety, tourism, and highways and streets.

General Fund Budgetary Comparison

The City adopted the Annual Appropriation Ordinance/Budget in December 2017 for the year beginning January 1, 2018 and ending December 31, 2018. The budgets are adopted for General, Hotel, Motor Fuel, Revolving Loan, IHDA, TIF, and Community Development. The budgets for all funds are prepared on the modified accrual basis of accounting. This is the same basis used in budgetary comparisons for financial reporting. This allows for comparability between budget and actual amounts.

The General Fund revenues were more than the final budgeted amount by \$380,704. Tax revenues and intergovernmental revenues were \$111,395 and \$187,185 more than budget, respectively. Most other revenues were near budgeted amounts, but netted to a positive variance of \$82,124.

Management's Discussion and Analysis

General Fund expenditures were \$86,398 less than budget. All departments were within their final budget amounts with the exception of Public Works. The following schedule provides a summary of the General Fund Original Budget, Final Budget, and Actual for the year ended December 31, 2018:

| | Original | Final | | % of |
|------------------------|-----------------|-----------|-----------|-------|
| General Fund | Budget | Budget | Actual | Total |
| Revenues: | | | | |
| Taxes | \$ 4,215,300 | 4,215,300 | 4,326,695 | 75% |
| Intergovernmental | 8,500 | 8,500 | 195,685 | 3% |
| Charges for services | 570,000 | 570,000 | 577,764 | 10% |
| Licenses and permits | 228,000 | 228,000 | 249,547 | 4% |
| Fines and other fees | 65,000 | 65,000 | 99,678 | 2% |
| Investment income | 20,000 | 20,000 | 43,042 | 1% |
| Other | 105,500 | 253,500 | 271,642 | 5% |
| Total revenues | 5,212,300 | 5,360,300 | 5,764,053 | 100% |
| Expenditures: | | | | |
| General government | 1,221,100 | 1,367,100 | 1,268,601 | 22% |
| Public safety | 2,686,000 | 3,025,000 | 3,001,811 | 52% |
| Public works | 641,400 | 641,400 | 702,557 | 12% |
| Sanitation | 390,000 | 390,000 | 384,752 | 7% |
| Culture and recreation | 111,000 | 111,000 | 90,473 | 2% |
| Capital outlay | _ | 148,000 | 148,000 | 3% |
| Debt service | 162,800 | 162,800 | 162,707 | 3% |
| Total expenditures | 5,212,300 | 5,845,300 | 5,758,901 | 100% |

General Fund Budgetary Highlights

Management's Discussion and Analysis

Capital Assets

The following (Table 3) Change in Net Capital Assets provides a summary of the changes in capital assets of the Governmental Activities and Business Activities for the year ended December 31, 2018. For more details, see Note 3 in the Notes to Financial Statements.

| | Gover | nmental Acti | vities | Busin | ess-type Acti | vites |
|--------------------------------|-------------|--------------|-------------|-------------|---------------|------------|
| | Beginning | Net | Ending | Beginning | Net | Ending |
| Not being depreciated: | Balance | Change | Balance | Balance | Change | Balance |
| Land | \$ 603,796 | 59,200 | 662,996 | — | 148,000 | 148,000 |
| Construction in progress | 207,775 | 878,066 | 1,085,841 | 1,600,489 | 2,994,884 | 4,595,373 |
| Total not being depreciated | 811,571 | 937,266 | 1,748,837 | 1,600,489 | 3,142,884 | 4,743,373 |
| Being depreciated: | | | | | | |
| Infrastructure | 3,691,116 | 329,504 | 4,020,620 | 5,335,779 | _ | 5,335,779 |
| Buildings | 2,460,995 | 63,126 | 2,524,121 | 2,408,596 | _ | 2,408,596 |
| Equipment | 2,580,137 | 83,856 | 2,663,993 | 1,655,645 | _ | 1,655,645 |
| Vehicles | 2,249,485 | 33,869 | 2,283,354 | 43,931 | 397,848 | 441,779 |
| Total being depreciated | 10,981,733 | 510,355 | 11,492,088 | 9,443,951 | 397,848 | 9,841,799 |
| Less: Accumulated Depreciation | (7,983,679) | (271,077) | (8,254,756) | (5,449,981) | (238,074) | (5,688,055 |
| Net assets being depreciated | 2,998,054 | 239,278 | 3,237,332 | 3,993,970 | 159,774 | 4,153,744 |
| Net capital assets | \$3,809,625 | 1,176,544 | 4,986,169 | 5,594,459 | 3,302,658 | 8,897,117 |

Table 3 Entity Wide Change in Net Capital Assets

Long-Term Debt

At December 31, 2018, the City's governmental activities had long-term debt consisting of net pension obligations of \$4,693,924 and compensated absences of \$129,200 for a total of \$4,823,124.

Also, at December 31, 2018, the business activities had outstanding long-term debt consisting of an IEPA loan of \$419,185, the IEPA sewer plant loan of \$2,786,551 and compensated absences of \$18,675 for a total of \$3,224,411.

See Note 5 of the Notes to Financial Statements for more details of the City's long-term debt.

Factors or Conditions Impacting Future Periods

The City of South Beloit is currently experiencing decreasing revenues from sales, income, corporate replacement, and telecommunication taxes. This source of funding is approximately 40% of the City's General Fund revenue and is projected to be \$120,000 less than received in 2017. Property tax which is another 30% of the General Fund remains about the same as the previous year. During 2017, the City entered into a franchise agreement with Rock Energy allowing them to provide electric and gas services within the City. This source of revenue is

Management's Discussion and Analysis

expected to generate approximately \$300,000 per year and will be utilized to partially fund the City's future capital projects.

The City adopted a balanced budget for 2018 with total budgeted expenditures of \$5,212,300 which is \$273,393 less than expended in 2017. In this budget the budgeted expenditures for public safety (Fire & Police) increased from 49% of the total budget to 53%. The main nonlocally controllable expenditure continues to be the fire & police pensions. As the City looks forward to 2019, the actuarial funding requirement for fire pension increases from \$92,000 in 2018 to \$200,000 while the police pension contribution will decrease from \$304,600 to \$259,000. The funding level for fire pension dropped from 55.2 % to 40.8 % while the police pension improved from 59.6% to 64.8%. The change in the fire pension funding requirements is partially due to the Fire Chief's retirement. The police pension funding decrease was due to three police officers with over 40 years of combined experience transferring to the City of Rockford. These officers will be replaced by officers who will be classified as tier 2 officers who will eventually be eligible for reduced pension benefits compared to tier 1 officers. The increase in funding requirements for 2019 would have been significantly higher had the funds not benefited from an outstanding return on the investment of fund assets. Fire pension obtained a 12.93% return while police pension obtained a 14.51% return. However, since the historic average of pension funds across the State of Illinois has been lower, the actuary was required to use a 5.00% return for fire pension and 5.75% return for police pension in calculating the 2019 contribution amounts.

The City has also had its engineering firm complete a study of its roads and the future level of funding needed to adequately maintain or replace its roads. The current available sources of funds are not sufficient to meet this current and future funding requirement.

The City expects budgets for future years to be extremely tight as revenues are not expected to increase significantly and expenditures for critical services are likely to increase beyond the City's ability to pay. Tough decisions in determining the services and service levels to be provided lie ahead.

The City's sewer plant is in need of a significant upgrade. In connection with this need, the City awarded the contract to River City Construction LLC to construct a wastewater treatment plant in the amount of \$34,703,000. The estimated total cost of the project of \$39,753,000 includes design engineering of \$1,736,000, construction engineering of \$1,686,000, contingency of \$1,041,000 and construction interest of \$587,000. The project is being funded through an IEPA 30 year loan at 1.32% interest.

Contacting the City's Financial Management

This financial report is designed to provide a general overview of the City of South Beloit's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, City of South Beloit, 519 Blackhawk Blvd., South Beloit, Illinois 61080.

Statement of Net Position

December 31, 2018

| | Pri | mary Governmer | ıt | Component Unit |
|--------------------------------|----------------------------|---|------------|--------------------------------|
| | Governmental Activities | Business-Type Activities | Total | South Beloit Public Library |
| Assets | | | | |
| Cash and cash equivalents | \$ 5,488,689 | 5,803,578 | 11,292,267 | 70,171 |
| Investments | _ | _ | _ | 1,149,666 |
| Receivables | | | | , , |
| Taxes | 1,697,253 | 393,374 | 2,090,627 | _ |
| Garbage | 18,863 | _ | 18,863 | _ |
| Loans | 284,256 | _ | 284,256 | _ |
| Interest | 10,881 | _ | 10,881 | _ |
| Grant | 12,591 | _ | 12,591 | _ |
| Franchise fee | 24,143 | _ | 24,143 | _ |
| Motor fuel tax allotment | 17,141 | _ | 17,141 | _ |
| Hotel tax | 13,394 | _ | 13,394 | _ |
| Accounts | _ | 159,377 | 159,377 | _ |
| Unbilled | — | 235,080 | 235,080 | _ |
| Other | — | 12,887 | 12,887 | _ |
| Due from others funds | 21,420 | _ | 21,420 | 2,289 |
| Prepaids | 14,018 | _ | 14,018 | _ |
| Capital assets: | | | , | |
| Nondepreciable | 1,748,837 | 4,743,372 | 6,492,209 | 3,827 |
| Depreciable, net of | | | | |
| accumulated depreciation | 3,237,332 | 4,153,744 | 7,391,076 | 75,862 |
| Total assets | 12,588,818 | 15,501,412 | 28,090,230 | 1,301,815 |
| Deferred outflows of resources | | | | |
| Pension items: | | | | |
| IMRF | 492,108 | 175,531 | 667,639 | 131,387 |
| Police Pension | 796,729 | — | 796,729 | — |
| Firefigher's Pension | 1,252,261 | | 1,252,261 | |
| Total deferred outflows | | | | |
| of resources | 2,541,098 | 175,531 | 2,716,629 | 131,387 |
| Liabilities | | | | |
| Accounts payable | 417,068 | 1,822,448 | 2,239,516 | 12,662 |
| Accrued payroll | 98,023 | 10,347 | 108,370 | 3,904 |
| Interest payable | _ | 3,325 | 3,325 | _ |
| Due to other funds | _ | _ | _ | _ |
| Compensated absences | 129,199 | 18,675 | 147,874 | _ |
| Net pension liability: | | | | |
| IMRF | 151,444 | 54,020 | 205,464 | 40,435 |
| Police Pension | 2,114,269 | _ | 2,114,269 | _ |
| Firefighter's Pension | 2,428,211 | _ | 2,428,211 | _ |
| Noncurrent liabilities | | | | |
| Due within one year | _ | 22,039 | 22,039 | _ |
| Due in more than one year | _ | 3,221,608 | 3,221,608 | _ |
| Total liabilities | \$ 5,338,214 | 5,152,462 | 10,490,676 | 57,001 |
| | ,, | , - , - , - , - , - , - , - , - , - , - | | |

(This statement is continued on the following page.)

Statement of Net Position (Continued)

December 31, 2018

| | | Pri | mary Governmen | ıt | Component Unit |
|-------------------------------|-----------|--------------------------|-----------------------------|------------|--------------------------------|
| | | vernmental Activities | Business-Type Activities | Total | South Beloit Public Library |
| Deferred inflows of resources | | | | | |
| Deferred revenue | \$ | 1,408,243 | 18,157 | 1,426,400 | — |
| Pension items: | | | | | |
| IMRF | | 358,502 | 127,874 | 486,376 | 95,716 |
| Police Pension | | 1,269,054 | — | 1,269,054 | — |
| Firefighter's Pension | | 87,027 | | 87,027 | |
| Total deferred inflows | | | | | |
| of resources | | 3,122,826 | 146,031 | 3,268,857 | 95,716 |
| Net position | | | | | |
| Net investment in | | | | | |
| capital assets | | 4,986,169 | 5,653,469 | 10,639,638 | 79,689 |
| Restricted for | | | | | |
| Community development | | 1,096,233 | _ | 1,096,233 | _ |
| Tourism | | 504,825 | _ | 504,825 | _ |
| Public safety | | 48,023 | _ | 48,023 | _ |
| Highways and streets | | 386,138 | _ | 386,138 | _ |
| Library | | _ | _ | _ | 1,200,796 |
| Unrestricted (deficit) | | (352,512) | 4,724,981 | 4,372,469 | |
| Total net position | <u>\$</u> | 6,668,876 | 10,378,450 | 17,047,326 | 1,280,485 |

| | | I | For the Year Ended December 31, 2018 | smber 31, 2018 | | | | |
|---|-----------|-------------------------|---------------------------------------|-------------------------------------|----------------------------|--|---------------|--------------------------------|
| | | | Program Revenues | | Net (Ex Chan | Net (Expense) Revenue and Changes in Net Assets | pu | Component Unit |
| Functions/Programs | Exnenses | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Governmental Activition | Business-Type | Total | South Beloit Dublic I throw |
| Primary Government | | | | | AUNTING | AUNTUG | | 1 UUILO 17101 al 3 |
| SS | | | | | | | | |
| General government \$ | 1,835,050 | 553,403 | 1,362,858 | I | 81,211 | I | 81,211 | I |
| Public safety | 3,098,141 | 295,913 | 14,385 | I | (2,787,843) | Ι | (2,787,843) | I |
| Public works | 939,130 | 72,471 | 22,646 | I | (844,013) | I | (844,013) | I |
| Sanitation | 384,752 | 381,528 | 34,040 | I | 30,816 | I | 30,816 | I |
| Culture and recreation | 157,059 | | 129,434 | I | (27,625) | I | (27,625) | I |
| Interest on long-term debt | 1,707 | I | 1 | I | (1,707) | I | (1,707) | I |
| Total governmental activities Business-Type Activities | 6,415,839 | 1,303,315 | 1,563,363 | Ι | (3,549,161) | I | (3, 549, 161) | I |
| Sanitary sewer | 1,256,246 | 2,203,274 | I | I | I | 947,028 | 947,028 | ļ |
| Total Primary Government \$ | 7,672,085 | 3,506,589 | 1,563,363 | | (3,549,161) | 947,028 | (2,602,133) | 1 |
| Component Unit – | | | | | | | | |
| South Beloit Public Library \$ | 255,067 | 1,983 | 15,993 | | | | | (237,091) |
| | | U | General revenues | | | | | |
| | | | Taxes | | | | | |
| | | | Property tax | | 1,331,707 | I | 1,331,707 | 230,469 |
| | | | Sales and use tax | | 970,386 | I | 970,386 | I |
| | | | Telecommunications tax | X | 125,935 | I | 125,935 | I |
| | | | Replacement tax | | 257,761 | I | 257,761 | 31,325 |
| | | | Motor fuel tax | | 202,001 | Ι | 202,001 | Ι |
| | | | Utility tax | | 630,473 | I | 630,473 | I |
| | | | Income tax | | 761,292 | I | 761,292 | I |
| | | | Other taxes | | 461,554 | I | 461,554 | I |
| | | | Investment income | | 83,536 | 71,371 | 154,907 | 11,302 |
| | | | Other | | 74,147 | I | 74,147 | 6,378 |
| | | | Gain on sale of capital asset | et | 138,675 | I | 138,675 | I |
| | | | Total general revenues | nes | 5,037,467 | 71,371 | 5,108,838 | 279,474 |
| | | | Change in net position | | 1,488,306 | 1,018,399 | 2,506,705 | 42,383 |
| | | ~ | Net position | | | | | |
| | | | Beginning | | 5,180,570 | 9,360,051 | 14,540,621 | 1,238,102 |
| | | | Ending | | \$ 6,668,876 | 10,378,450 | 17,047,326 | 1,280,485 |
| See accompanying notes to financial statements. | nts. | | | | | | | |

CITY OF SOUTH BELOIT, ILLINOIS Statement of Activities

16

Balance Sheet

Governmental Funds

December 31, 2018

| | General | Revolving Loan | Nonmajor Governmental Funds | Total Governmental Funds |
|---|-----------------|-------------------|-----------------------------------|--------------------------------|
| Assets | | | | |
| Cash and cash equivalents | \$ 3,313,637 | 1,057,882 | 1,117,170 | 5,488,689 |
| Receivables (net of allowance where applicable) | | | | |
| Taxes | 1,697,253 | — | — | 1,697,253 |
| Garbage | 18,863 | — | _ | 18,863 |
| Loans | 106,740 | 177,516 | — | 284,256 |
| Interest | 6,977 | 2,335 | 1,569 | 10,881 |
| Grant | _ | — | 12,591 | 12,591 |
| Franchise fee | _ | _ | 24,143 | 24,143 |
| Motor fuel tax allotment | _ | _ | 17,141 | 17,141 |
| Hotel tax | _ | — | 13,394 | 13,394 |
| Prepaids | 14,018 | _ | - | 14,018 |
| Due from other funds | 77,087 | | | 77,087 |
| Total assets | \$ 5,234,575 | 1,237,733 | 1,186,008 | 7,658,316 |
| Liabilities, Deferred Inflows of Resources and Fund Balances | | | | |
| Liabilities | | | | |
| Accounts payable | 137,295 | 169,169 | 110,604 | 417,068 |
| Accrued payroll | 98,023 | _ | - | 98,023 |
| Unearned revenue | 119,244 | _ | - | 119,244 |
| Due to other funds | 3,580 | | 52,087 | 55,667 |
| Total liabilities | 358,142 | 169,169 | 162,691 | 690,002 |
| Deferred Inflows of Resources | | | | |
| Unavailable revenue | _ | _ | _ | _ |
| Deferred revenue | 1,387,027 | | | 1,387,027 |
| Total deferred inflows of resources | 1,387,027 | | | 1,387,027 |
| Total liabilities and | | | | |
| deferred inflows of resources | 1,745,169 | 169,169 | 162,691 | 2,077,029 |
| Fund Balances | | | | |
| Nonspendable | 14,018 | _ | _ | 14,018 |
| Restricted for | | | | |
| Community development | _ | 1,068,564 | 27,669 | 1,096,233 |
| Public safety | _ | _ | 48,023 | 48,023 |
| Tourism | _ | _ | 304,825 | 304,825 |
| Highways and streets | _ | _ | 386,138 | 386,138 |
| Committed for tourism | 42,277 | _ | _ | 42,277 |
| Unassigned | 3,433,111 | | 256,662 | 3,689,773 |
| Total fund balances | 3,489,406 | 1,068,564 | 1,023,317 | 5,581,287 |
| Total liabilities, deferred inflows of | | | | |
| , | \$ 5,234,575 | 1,237,733 | 1,186,008 | 7,658,316 |

Reconciliation of Fund Balances of the Governmental Funds to the Governmental Activities in the Statement of Net Position

December 31, 2018

| Fund balances of governmental funds | \$ 5,581,287 |
|--|-----------------|
| Amounts reported for governmental activities in the statement of net position are different because: | |
| statement of het position are different because. | |
| Certain revenues receivable by the City and recognized in | |
| the statement of net position do not represent current | |
| financial resources and are deferred in the governmental funds balance sheet | 98,028 |
| Tunds balance sheet | 98,028 |
| Capital assets used in governmental activities are not financial | |
| resources and, therefore, not reported in the fund | |
| Nondepreciable capital assets | 1,748,837 |
| Depreciable capital assets, net of accumulated depreciation | 3,237,332 |
| Long-term liabilities, including bonds payable, are not due and | |
| payable in the current period and, therefore, not reportd in the funds: | |
| Compensated absences | (129,199) |
| Net pension liability for the Illinois Municipal Retirement | |
| Fund is shown as a liability on the statement of net position | (151,444) |
| Differences between expected and actual experiences, | |
| assumption changes net differences between projected | |
| and actual earnings, and contributions subsequent to the | |
| measurement date for the Illinois Municipal Retirement | |
| Fund are recognized as deferred outflows and inflows | 122 (0(|
| of resources on the statement of net position | 133,606 |
| Net pension liability for the Police Pension Fund | |
| is shown as a liability on the statement of net position | (2,114,269) |
| | |

(This statement is continued on the following page.)

Reconciliation of Fund Balances of the Governmental Funds to the Governmental Activities in the Statement of Net Position (Continued)

December 31, 2018

| Differences between expected and actual experiences, assumption changes, net differences between projected and actual earnings and contributions subsequent to the | | |
|--|----|-------------|
| measurement date for the Police Pension Fund are | | |
| recognized as deferred outflows and inflows of resources | | |
| on the statement of net position | \$ | (472,325) |
| Net pension liability for the Firefighters' Pension Fund | | |
| is shown as a liability on the statement of net position | | (2,428,211) |
| Differences between expected and actual experiences, | | |
| assumption changes, net differences between projected | | |
| and actual earnings and contributions subsequent to the | | |
| measurement date for the Firefighters' Pension Fund are | | |
| recognized as deferred outflows and inflows of resources | | |
| on the statement of net position | | 1,165,234 |
| r | - | |
| Net position of governmental activities | \$ | 6,668,876 |

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2018

| | General | Revolving Loan | Nonmajor Governmental Funds | Total Governmental Funds |
|--|-----------------|-------------------|-----------------------------------|--------------------------------|
| Revenues | | | | |
| Taxes | \$ 4,326,695 | — | 145,724 | 4,472,419 |
| Intergovernmental | 195,685 | — | 423,582 | 619,267 |
| Licenses and permits | 249,547 | — | _ | 249,547 |
| Fines and fees | 99,678 | — | 328,003 | 427,681 |
| Charges for services | 577,764 | _ | _ | 577,764 |
| Investment income | 43,042 | 21,383 | 19,111 | 83,536 |
| Other | 120,593 | 1,363,853 | | 1,484,446 |
| Total revenues | 5,613,004 | 1,385,236 | 916,420 | 7,914,660 |
| Expenditures | | | | |
| Current: | | | | |
| General government | 1,268,601 | 1,133,883 | 413,988 | 2,816,472 |
| Public safety | 3,001,812 | — | 4,508 | 3,006,320 |
| Public works | 702,557 | — | 334,352 | 1,036,909 |
| Sanitation | 384,752 | _ | _ | 384,752 |
| Culture and recreation | 90,473 | _ | _ | 90,473 |
| Capital outlay | 148,000 | _ | _ | 148,000 |
| Debt service: | | | | |
| Principal | 161,000 | _ | _ | 161,000 |
| Interest | 1,707 | | | 1,707 |
| Total expenditures | 5,758,902 | 1,133,883 | 752,848 | 7,645,633 |
| Excess (deficiency) of revenues | | | | |
| over expenditures | (145,898) | 251,353 | 163,572 | 269,027 |
| | | | | |
| Other Financing Sources (Uses) | | | | |
| Sale of capital asset Transfer in and out | 151,050 | | | 151,050 |
| Total other financing sources (uses) | 151,050 | | | 151,050 |
| Net changes in fund balances | 5,152 | 251,353 | 163,572 | 420,077 |
| Fund balances, January 1 | 3,484,254 | 817,211 | 859,745 | 5,161,210 |
| Fund balances, December 31 | \$ 3,489,406 | 1,068,564 | 1,023,317 | 5,581,287 |

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Governmental Activities in the Statement of Activities

For the Year Ended December 31, 2018

| Net changes in fund balances – total governmental funds | \$ | 420,077 |
|--|-----|------------------------|
| Amounts reported for governmental activities in the statement of activities are different because: | | |
| Certain revenue included in the statement of activities does not provide current financial resources and, therefore, is deferred in the governmental fund statements | | (149,189) |
| Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities: Capital asset purchases capitalized less capital asset disposals Depreciation expense | | 1,530,345 (353,801) |
| The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities | | 161,000 |
| Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds – Compensated absences | | (5,733) |
| The change in the net pension asset (liability) for the Illinois Municipal Retirement Fund is reported only in the statement of activities | | (539,076) |
| The change in deferred inflows and outflows of resources for the Illinois Municipal Retirement Fund is reported only in the statement of activities | | 424,683 |
| The change in the net pension liability for the Police Pension Fund is reported only in the statement of activities | | - |
| The change in deferred inflows and outflows for the Police Pension Fund is reported only in the statement of activities | | - |
| The change in the net pension liability for the Firefighters' Pension Fund is reported only in the statement of activities | | - |
| The change in deferred inflows and outflows for the Firefighters' Pension Fund is reported only in the statement of activities | _ | |
| Change in net position of the governmental activities | \$_ | 1,488,306 |